

Message Text

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ACTION IO-10

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PARIS FOR UNESCO

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E.O. 11652: N/A (DECON UPON RECEIPT)

TAGS: EAID, ECRP, UNDP, CD

SUBJECT: CERP 0008--EVALUATION OF UN ASSISTANCE PROGRAMS.

REF: STATE 64907

1. UNDP CURRENTLY CARRYING OUT DOLS 13.2 MILLION 1972-1976 PROGRAM.
OF THIS FIGURE PROJECTS TOTALING APPROXIMATELY DOLS 8 MILLION HAVE
BEEN APPROVED WHILE PROJECTS TOTALING APPROXIMATELY DOLS 5.2 MILLION
ARE AWAITING APPROVAL. BULK OF APPROVED PROJECTS (DOLS 6.6 MILLION)
FINANCED FROM DOLS 7.5 MILLION INDICATIVE PLANNING FUND (IPF)
WHILE OTHER APPROVED AND PENDING PROJECTS BEING FINANCED FROM SPECIAL
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UNDP AND UN DROUGHT, POPULATION, EQUIPMENT, AND LESS DEVELOPED

COUNTRY FUNDS. SIXTY PERCENT OF FUNDS IN IPO FINANCED PROJECTS HAVE BEEN DISBURSED.

2. COUNTRY PROGRAMMING EXERCISE BEGINNING JUNE DIRECTED TOWARD PLANNING EXPENDITURE DOLS 18 MILLION FOR UNDP 1977-1981 CHAD PROGRAM. ESTIMATED 35-40 PERCENT OF NEW PROGRAM WILL BE DEVOTED TO AGRICULTURE

3. FOLLOWING PARAS (A) THROUGH (I) PROVIDED IN RESPONSE REFTEL.

(A) ROLE OF UNDP IN UN DEVELOPMENT SYSTEM--LOCAL UNDP PROGRAM HAS BEEN UNDER DIRECTION OF ACTIVE NEW RES REP SINCE FEBRUARY. ALTHOUGH HE IS STILL GETTING ORIENTED TO RESPONSIBILITIES, HE APPEARS READY TO TAKE GREATER LEADERSHIP ROLE IN COORDINATING OTHER UN AGENCIES. RES REP SEEMS TO HAVE ESTABLISHED GOOD RELATIONS WITH UN AGENCIES, CHADIAN GOVERNMENT, AND REPRESENTATIVES OF OTHER AID PROGRAMS IN CHAD

IBRD HAS NO RES REP WHICH WOULD BE OF CONSIDERABLE HELP TO INTERNATIONAL AS WELL AS NATIONAL DONORS ATTEMPTING TO COORDINATE THEIR ACTIVITIES, ESPECIALLY SINCE IBRD HAS MULTIMILLION DOLLAR PROGRAM CHAD. UNICEF PARTICIPATES IN COUNTRY PROGRAMMING EXERCISE. OF UN AGENCIES CHAD, WHO LEAST INVOLVED THIS EXERCISE, BUT ONE WHO DOCTOR AND SMALL NUMBER OF NURSES AND TECHNICIANS HERE WORK INFORMALLY WITH UNDP.

(B) COORDINATION OF ALL EXTERNAL TECHNICAL ASSISTANCE--GOC MINISTRY OF PLAN RESERVES OVERALL RESPONSIBILITY FOR COORDINATING EXTERNAL TECHNICAL ASSISTANCE ALTHOUGH IN FACT IT DOES NOT EXERCISE ITS RESPONSIBILITY OR LOOK TO UNDP TO ASSUME COORDINATING ROLE AMONG VARIOUS SOURCES OF FOREIGN ASSISTANCE. UNDP AND OTHER DONORS, INCLUDING USAID, COORDINATE INFORMALLY FROM TIME TO TIME ON MAJOR DEVELOPMENT SECTORS SUCH AS LIVESTOCK WHERE SEVERAL DONORS HAVE VARIETY OF PROJECTS AND INTEREST, BUT THERE EXISTS NO INFORMAL COORDINATING ACTIVITY ON REGULAR BASIS AMONG DONOR AGENCIES. NEVERTHELESS, COORDINATION WITH USAID HAS BEEN PARTICULARLY ACTIVE WITH RESEPT TO WOSRO-FUNDED ACTIVITIES INVOLVING WORLD FOOD PROGRAM (WFP) DROUGHT RELIEF AND FAO INSECT CONTROL, AS WELL AS UNICEF SUPPLEMENTARY FEEDING PROGRAMS. MORE EXTENSIVE COLLABORATION AMONG DONORS COULD PROBABLY BE UNDERTAKEN AT PROGRAM OFFICER LEVEL OF VARIOUS AGEN

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CIES WITHOUT INCURRING IRE OF GOC WHILE PROVIDING CONSIDERABLE BENEFIT TO DONORS. NEW UNDP ASSIST. RES REP (PROGRAMMING) HAS INDICATED INTEREST IN TAKING LEAD IN ORGANIZING SUCH DONOR COORDINATION.

(C) ROLE OF RES REP VIS-A-VIS OTHER UN SYSTEM ACTIVITIES--NEITHER PAST NOR NEW RES REP HAVE TAKEN INITIATIVE IN COORDINATING UN ACTIVITIES OUTSIDE REGULAR TECHNICAL ASSISTANCE AND DEVELOPMENT

PROGRAMS. WFP DIRECTOR RATHER THAN RES REP HAS BEEN STRONGEST LOCAL UN FAMILY MEMBER TO TAKE INITIATIVE IN COORDINATING ACTIVITIES OF DONORS ON DROUGHT RELIEF AND RECOVERY PROGRAMS. AS WITH REGULAR DEVELOPMENT PROGRAMS, COORDINATION OF SPECIAL ACTIVITIES COULD BE IMPROVED BY RES REP DESIGNATING OR PERSUADING RELEVANT UN FAMILY MEMBERS TO PERFORM COORDINATING FUNCTION AMONG UN AGENCIES AND OTHER DONORS.

MENT PROGRAMS, COORDINATION OF SPECIAL ACTIVITIES COULD BE IMPROVED BY RES REP DESIGNATING OR PERSUADING RELEVANT UN FAMILY MEMBERS TO PERFORM COORDINATING FUNCTION AMONG UN AGENCIES AND OTHER DONORS.

(D) COUNTRY PROGRAM REVIEWS--REVIEW INVOLVES UNDP, OTHER UN AGENCIES TO EXTENT THEY EXECUTE UNDP FUNDED PROGRAM, AND GOC, WHOSE PARTICIPATION LIMITED BY INADEQUATE PRELIMINARY STAFF WORK AS IN THE PAST. UNDP PREPARING UNDERTAKE PROJECT TO STRENGTHEN GOC PLANNING STAFF SO GOC CAN MAKE MORE EFFECTIVE CONTRIBUTION TO ANNUAL REVIEW EXERCISE.

(E) APPRAISAL OF PROPOSED PROJECTS--POST HAS ALWAYS MAINTAINED INFORMAL WORKING RELATIONSHIPS ON MANY LEVELS WITH UNDP. ESTABLISHMENT OF USAID OFFICE (CDO) AT POST HAS MADE POSSIBLE EVEN MORE EXTENSIVE AND SYSTEMATIC CONTACT ALTHOUGH NO FORMAL CONSULTATION MECHANISM HAS BEEN ESTABLISHED.

(F) PROJECT IMPLEMENTATION--ACCORDING TO ASSIST. RES REP (PROGRAMMING), ALL PROGRAMS A LITTLE BEHIND SCHEDULE, BUT THIS IS TYPICAL OF EVERY AID PROGRAM IN CHAD. PROJECT TO DEVELOP GOC GEOLOGICAL SERVICE REGISTERED SIGNIFICANT GAINS DURING PAST YEAR IN TRAINING AND EXPLORATION IN FIELD. WFP CONTINUES ACTIVE PROGRAM, INCLUDING LEADERSHIP OF PROGRAM TO PURCHASE LOCALLY 3,000 TONS OF GRAIN IN SURPLUS AREAS FOR DISTRIBUTION DEFICIT AREAS. PROGRAMMING FUNCTION OF UNDP GREATLY INCREASED DURING PAST YEAR BY ARRIVAL OF EXPERIENCED ASSISTANT RES REP FOR PROGRAMMING PLUS TWO OTHER PROGRAM OFFICERS WHEREAS PREVIOUSLY UNDP HAD ONLY ONE PROGRAMMER. COUNTERPART SUPPORT FROM GOC, HOWEVER, REMAINS WEAK. UNDP HAS YET TO DEVELOP CAPABILITY LIMITED OFFICIAL USE

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TO PROVIDE ADMINISTRATIVE SUPPORT TO ITS IMMEDIATE EMPLOYEES AND OTHER AGENCY EMPLOYEES FOR MAINTENANCE OF HOUSING, CUSTOMS, CLEARANCE, SHIPPING, ETC. LACK OF THESE SERVICES ON REGULAR BASIS HAS CREATED DISCONTENT AMONG SOME EMPLOYEES.

(G) PROJECT EVALUATION--UNDP CHAD IN COOPERATION WITH GOC AND PROJECT MANAGERS HAS BEEN USING TRIPARTITE ANNUAL REVIEW OF EACH PROJECT. REVIEW BASED IN LARGE PART ON SEMI-ANNUAL REPORTS BY PROJECT MANAGERS

ASST. RES REP (PROGRAMMING) FEELS EVALUATION OF MORE TECHNICAL PROJECTS COULD BE ENHANCED BY USE OF OUTSIDE EXPERTS MORE TECHNICALLY QUALIFIED THAN UNDP STAFF. RES REP ANNUAL REPORT DROPPED IN 1974 BECAUSE IT WAS CONSIDERED UNNECESSARY DUPLICATION OF ANNUAL COUNTRY PROGRAM REVIEW.

(H) WOMEN IN DEVELOPMENT--LOCAL UNDP HAS NO WOMEN EMPLOYEES AT OFFICER LEVEL AND NONE IS SCHEDULED FOR ARRIVAL. SPECIALIZED AGENCIES HAVE NO WOMEN AT "EXPERT" LEVEL EXCEPT IN MEDICAL FIELDS. IN TERMS OF PROJECTS FOR CHAD, A GREATER EFFORT COULD BE MADE TO IDENTIFY PROJECTS TO RAISE THE VERY LOW LEVEL OF DOMESTIC AND OTHER TRAINING THAT CHADIAN WOMEN RECEIVE.

(I) FOLLOW-UP WITH UNDP AND EXECUTING AGENCIES--NO SPECIAL REQUEST FROM THIS POST.
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